By Melanie Kushnir

Law schools and law students are an important but often underused resource to increase access to justice for low-income individuals. Recent developments in legal education make it easier to integrate law students into the delivery of legal services. This article discusses these trends and highlights the benefits of partnerships between legal service providers and law schools and provides guidance on how to build an effective law school partnership.

Current Trends in Legal Education

The face of legal education is changing. Current developments are calling for both more experiential-based learning opportunities and an increased commitment to pro bono and public service opportunities. A report released this year by the Carnegie Foundation for the Advancement of Teaching, “Educating Lawyers,” calls for fundamental changes in both the structure and content of legal education in the United States to integrate realistic and real-life lawyering experiences throughout the curriculum. Another report issued by the Clinical Legal Education Association, “Best Practices for Legal Education,” issues a similar challenge.

Further exemplifying this trend, in February 2005, the Rutgers Law School Urban Legal and Child Advocacy Clinics, together with the Northeast Regional Juvenile Defender Center, and the NJ Office of the Public Defender (OPD) have partnered to build a cadre of well-trained and enthusiastic lawyers for children in NJ. Under faculty supervision, law students attend partnership meetings, perform research projects at request of the OPD administration and assist in the development of trainings focused on improving collaborative efforts among lawyers representing the same children in different forums.

In-house Clinics

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- The University of Texas (UT) School of Law in partnership with Texas Community Building With Attorney Resources (Texas C-Bar), a statewide transactional pro bono project of Texas Rio Grande Legal Aid established a Community Development Clinic to enable students to represent nonprofit organizations and individuals involved in community development.
ABA amended the language of its Pro Bono Accreditation Standard from an aspirational to a mandatory standard. As it now reads, all ABA-approved law schools “shall offer substantial opportunities for student participation in pro bono activities.”

In August 2007, the ABA provided further clarification of this standard by adopting a formal interpretation which states that “pro bono opportunities should at a minimum involve the rendering of meaningful law-related service to persons of limited means or to organizations that serve such persons; however, volunteer programs that involve meaningful services that are not law-related also may be included within the law school's overall program.”

Nearly all law schools regularly offer in-house live clinical opportunities, externships and simulation courses. Most of these staffed courses and the externships are focused exclusively on serving low-income clients. In addition, there has been explosive growth in the number of law school pro bono programs with a significant majority having a formal mandatory or voluntary pro bono and/or public service program.

**The Case for Involving Law Students**

The primary benefit for legal service providers are in the additional resources students provide in meeting the critical need for legal services to the indigent. Law students can provide assistance in a number of ways including, handling intake; conducting client interviews; performing research; drafting Know Your Rights brochures and conducting presentations; oral and written interpretation services; staffing help lines; creating pro se materials and conducting pro se clinics. In addition, students who are certified under applicable student practice rules can provide direct representation under attorney supervision.

On those cases where attorneys retain a direct supervisory role, the time savings may be less, but are usually counterbalanced by the quality work product contributed by the law student. In some cases, the collaboration between the supervisor and the student affords attorneys alternative perspectives on various approaches to litigation. In addition, programs often report that their law student volunteers become their future staff and those who go into private firms often remain connected with the organization either as volunteers or as donors.

For law schools, these partnerships prove beneficial in several respects apart from their educational function. Most importantly, collaborations with legal service providers enhance the law school’s ties, relationship, reputation and stature within the community. They also offer opportunities to

**Independent Research and Scholarship**

- The Legal Aid Society (LAS) of Louisville, Kentucky expanded its volunteer assistance when the Brandeis School of Law, University of Louisville, committed to providing a faculty member to LAS for the summer to help on skills training of staff and to offer additional client assistance. In addition to the faculty member as a resident scholar for the summer, LAS benefits from law student interns who are willing to work on a volunteer basis or through stipends paid by other funders.

- Several public interest organizations and law schools are jointly participating in the American Constitution Society’s ACS ResearchLink, a new online resource for law student research projects. The project collects legal research topics submitted by practitioners intended for faculty-supervised law review/journal notes, seminar papers and independent research. Further information can be obtained at http://researchlink.acslaw.org.

**Courses with Public Service Components**

- Texas Tech University Law School partners with Legal Aid of NorthWest Texas on a Wills Project for students enrolled in the Wills and Trusts Course. Through wills clinics, student enrolled in the Wills and Trust course are able to interview, draft and assist with the execution of wills for low-income clients in the community.

- Northeastern Law School has a unique required first-year course, Legal Skills in Social Context (LSSC), which provides students with the opportunity to develop team lawyering skills while assisting community organizations that are attempting to affect social change. Students are assigned to a "law office" and participate in a closely supervised clinical experience representing and assisting a non-profit community based organization in solving a societal problem involving issues of diversity and law. Participating organizations, primarily located in the greater Boston area, compete for an opportunity to participate in the LSSC Program.

For students, participation in public service initiatives helps them connect the legal theory they learn in their classes with the practical legal issues faced by low-income individuals. They are provided with valuable experience and legal skills that will enhance their marketability for future employment and a commitment to public interest work regardless of their ultimate career choices.

**Building Effective Partnerships**

The first step in building a successful collaboration with a law school is to recognize that law schools and law students have differing objectives from legal service providers. Law schools are primarily concerned with the education of their students while legal service providers are primarily concerned with client service. Law students themselves often have a different set of objectives, including completing the academic

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requirements for graduation, finding a job and repaying loans.

In order to accommodate these different goals, a number
of strategies can be employed:

Top down support
Legal service providers must ensure top down support
of involving law students in their program. Program staff
must not view students as a totally free resource but as a
lucrative investment. They should be provided with
meaningful experiences that are sufficiently challenging
to enable them to develop basic lawyering skills.

Programs must remember that law students are future advocates in
and for legal services and must be sensitized to the legal needs of
the poor.

Foster Relationships with Law School
In order to develop a partnership, legal service providers
should contact the law school(s) in their area to assess their interest
in a partnership. Appropriate contacts include faculty/staff
involved in the law school clinical or externship program or faculty/staff involved in the law school’s pro bono or public interest
program. A list of these contacts can be found in the “Directory of
Law School Pro Bono and Public Interest Programs.”

Maintain a Presence at the Law School
In order to be effective, the law school faculty, administration
and students must be familiar with the program. Programs should
consider participating in the law school on-campus interview program
or conducting presentations at the school to recruit student volunteers and/or summer interns. Other forms of recruitment include:
posting information on the law school website, flyers and
word-of-mouth testimonials from current and former participants.
Another strategy is to collaborate with the law school in offering
an award to honor extraordinary students whose volunteer efforts contributed to the low-income community.

Create Incentives for Schools, Students

Programs should stress both the critical need for legal services
delivery and quality legal education. They should stress the benefits
of volunteer service including, developing legal skills and a
network of references for future employment; exposure to various areas of substantive law and public service opportunities; greater
involvement in the community; and personal fulfillment.

Case Management
Depending on the type of model, tension could arise if clients
are being jointly represented by attorneys from different organizations. In order to avoid potential conflicts over decision-making, participants should clearly define the scope of the relations and the obligations of each party in a written agreement.

Timing and Logistics
Providing meaningful opportunities that meet the students’
learning needs and busy schedules is a primary challenge of law
school partnerships. Opportunities should enable students to
engage in sufficiently challenging real lawyering activities yet not
be so difficult or complex that the work is too demanding on their
limited skills set and availability. Effective partnerships often
involve fairly routine areas of law in which projects can be set up

Pro Bono Initiatives

- In a partnership between the University of Arizona James E.
  Rogers College of Law and the Volunteer Lawyers Program
  (VLP) (Southern Arizona Legal Aid), VLP advocates provide
  training and supervision for students who commit at
  least 12-15 hours per semester. Students participate in one of
  four clinics: Child Support Project, Bankruptcy Court
  Reaffirmation Hearings, Domestic Relations Clinics and
  Probate Court Guardianship Project. VLP has a full-time
  attorney to oversee and collaborate with law student coordinators on recruitment and recognition efforts such as monthly
  and annual awards and spring and a fall luncheon.
- Several law schools allow students to perform legal research
  for legal services attorneys and lawyers engaging in pro bono
  representation. These projects enable students to simultane-
  ously improve legal research and writing skills under the
  supervision of a practicing attorney or faculty member while
  providing much needed assistance to attorneys in the public
  sector. One example is a collaboration between the University of Tennessee Law School and Legal Aid of East
  Tennessee on a Web-based TIG funded tool. The Student
  Assisted Legal Research Network allows legal aid attorneys
  at various sites in Tennessee to request research assistance
  from law students. The requests are screened by student coordinators at participating law schools who then assign research
  tasks to students.
- Villanova University School of Law Lawyer Together
  Initiative pairs volunteer alumni attorneys with volunteer law
  students to handle pro bono cases. Together they represent
  low-income clients referred by the following three
  Philadelphia public interest agencies: Philadelphia volunteers
  for the Indigent Program, Senior Law Center and the Support
  Center for Child Advocates. The law school director of
  Public Service Careers and Pro Bono Programs matches
  interested attorneys with students and assigns each pair to
  work as a team with one of the co-sponsoring public interest
  organizations. Participating public interest organizations pro-
  vide training and consultation, while pro bono attorneys are
  ultimately responsible for the case.
- Several law schools organize alternative winter or spring
  break projects that enable teams of students to travel to pro-
  grams throughout the country to perform legal work.
  Examples include projects in which students work on crimi-
  nal justice and death penalty defense issues, post-hurricane
  relief work, environmental justice and immigration work.
- The Pro Bono Legal Corps (PBLC) is an Equal Justice Works
  AmeriCorps-funded program, which places attorneys at pro
  bono and legal aid organizations across the country to pro-
  mote public service among law students at law schools.
  AmeriCorps attorneys collaborate with community legal aid
  providers and law schools in developing quality pro bono
  opportunities and projects; recruit and train law students to
  volunteer with the pro bono project; and provide ongoing
  management and coordination of the pro bono project and
  volunteers. (www.equaljusticeworks.org)
to serve distinct phases or be broken into smaller components.

Supervision and Oversight

In order to make a student’s experience effective, projects should be structured and include built-in training and support. Supervising attorneys should explain assignment and deadline expectations carefully and be accessible to students’ questions. Quality control mechanisms, such as monitoring the type and quality of all assignments, feedback on work provided and evaluation should be in place.

Decide on a Program Model

The appropriate model will depend on the availability of funding and community need. Programs should conduct a needs assessment or consider what legal needs are currently unmet in the community that could be addressed by law students. Other important considerations are where the program will be housed; how many staff will be needed to adequately set up, coordinate and manage the program; who will be responsible for supervising the students and what the supervisory structure will be; and how the program will recognize students for their service.

Models of Law School Partnerships

There are a variety of ways in which legal services programs can effectively engage law students in their advocacy efforts.

- **In-house Clinics and Externships** - Both in-house clinics and externships enable students to gain practical experience with clients and cases under the supervision of law school professors (in-house clinics) or a licensed attorney in a non-profit organization (externships). Students receive academic credit for their work.

- **Courses with Public Service Components** - Some faculty partner with legal service providers in order to incorporate service components into their doctrinal courses.

- **Independent Research and Scholarship** - Several law school faculty are exploring ways to incorporate public service opportunities not only into the law school curriculum but also by involving students in faculty-related pro bono projects such as research assistance and independent study.

- **Pro Bono Initiatives** - Pro bono programs in the law school setting are designed to inspire and enable students to engage in pro bono legal service, uncompensated by credit or pay, while in law school. The primary purpose of these programs is to teach all students why pro bono service is an important professional value and to introduce them to the ways in which they can contribute in their practice as attorneys.

**Summer Paid Internships** — Several law schools have partnered with nonprofits to provide summer fellowships and stipends to students who would otherwise not be able to accept low-paying or non-paying public interest summer employment.

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3. ABA Standards for Approval of Law Schools, 2007-2008, available at http://www.abanet.org/legalstandards/2007/2008Standards/We bContent/Chapter%203.pdf (The Interpretation further acknowledges that while most existing law school pro bono programs include only activities for which students do not receive academic credit, it maintains that the Standard does not preclude the inclusion of credit-granting activities within a law school’s overall program of pro bono opportunities so long as law-related non-credit bearing initiatives are also part of that program.)
4. Directory of Law School Public Interest and Pro Bono Programs at www.wabaprobono.org/lawschools. (According to the Directory, 35 law schools have pro bono and/or public service graduation requirements; 109 law schools have formal, administratively supported voluntary programs and 25 law schools rely on student groups to provide opportunities.)